STATE OF MONTANA BEFORE THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

IN THE MATTER OF APPLICATION FOR BENEFICIAL WATER USE PERMIT NO. 13,648-s40A BY ROBERTS LOAN AND CATTLE COMPANY)))	FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER

The Proposed Findings of Fact, Conclusions of Law, and Order in this matter as entered on April 27, 1978 by the Hearing Examiner, are hereby adopted as the Final Findings of Fact, Conclusions of Law, and the Final Order.

FINAL ORDER

The Application for Beneficial Water Use Permit No. 13,648-s40A by Roberts Loan and Cattle Company is hereby denied.

RECOMMENDATION

The Department recommends that all parties in this watter install and maintain adequate measuring devices to fit their particular individual situation, and keep a record of water used for their own proof of their water rights and use.

		11 the		1	1978.
Done	this	10	day of	ine	 1910.
00116				72	

Administrator, Water Resources Division DEPARMTENT OF NATURAL RESOURCES

AND CONSERVATION

BEFORE THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

	THE	MATT	ER ()F	APPL	10	ATIO	ON FOR
BE!	EF1	CIAL	WATE	ER	USE	PΕ	P. II	T NO.
13,	643	-540/	SY	R(OBERT	S	LOA	CMA P
017	TIF	COMP	YITA					

Q

. 5

PROPOSAL FOR DECISION

Pursuant to the Montana Water Use Act and the Montana Administrative Procedures Act, after due notice, a hearing was held on March 30, 1978, at Roundup, Montana, for the purpose of hearing objections to the above-named Application for Beneficial Water Use Permit No. 13,648-s40A, William F. Throm, Hearing Examiner presiding.

The Applicant, Roberts Loan and Cattle Company, represented by Mr.

Robert E. Lee and Mr. Rodney M. Dahl, appeared at the hearing and presented testimony in support of the application. The Roberts Loan and Cattle Company was not represented by legal counsel. No exhibits were introduced in support of the application.

Others appearing at the hearing and testifying in support of the application were Mr. Gary G. Robson.

One Objector attended the hearing and presented testimony or statements. The Objector present was Mr. Nick Raths. Mr. Raths was represented by legal counsel Roy Rodeghiero, Attorney at Law, Roundup, Montana. The Objector introduced six exhibits supporting his objection to wit: Exhibit O-1, photo copy of Water Rights Report. Musselshell County Abstract and Title Company, dated September 27, 1977; Exhibits O-2 through O-6 are certified copies of the Appropriation Documents. The Objector's Exhibits were marked accordingly and received into the record without objections.

itness appearing to testify or behalf of the Objector was Mr. Stele Macrien.

Montana Department of Natural Resources and Conservation personnel present and testifying on behalf of the Department were Mr. Stan Jones, Hearings Technical Representative, Water Rights Bureau. The Department was not represented by legal counsel. Six exhibits were introduced by the Department to wit: Exhibit D-1, Stan Jones Field Report; D-2, copy of topographic map Goulding Creek Watershed: D-3, photo copies of Water Resources Surveys, Townships 6 & 7 North, Range 25 East, Musselshell County; D-4, photo copies of old aerial photographs of Goulding Creek Watershed; D-5, a series of 6 photographs of the project area; and D-6, Stan Jones' hydrologic computations for the watershed. The Department Exhibits were marked accordingly and received into the record without objections.

SUMMARY OF THE RECORD

1. On June 24, 1977, the Department received an Application for Beneficial Water Use Permit No. 13,648-s40A by Roberts Loan and Cattle Company to appropriate 1.33 cubic feet per second or 600 gallons per minute of water, not to exceed 267 acre-feet per annum from Goulding Creek, a tributary of the Musselshell River, in Musselshell County, Montana. The water is to be impounded and diverted from Goulding Creek in two new 2 acre-foot reservoirs at points in the SW4 SW4 SE4 and NE4 NW4 SE4 of Section 5; in a new 1 acre-foot reservoir in the SE4 NE4 NE4 NE4 of Section 18; in an existing 8 acre-foot reservoir in the SE4 SE4 of Section 7; and in an existing .25 acre-foot reservoir in the NE4 SE4 NW4 of Section 8, all in Township 6 North, Range 25 East, M.P.M., and diverted from said reservoirs by means of a portable pump and used for new irrigation on 34 acres in the S4 of Section 5, 33 acres in the N4 of Section 8, all in Township 6 North, Range 25 East, M.P.M., all in Township 6 North, Range 25 East, M.P.M., all in

3-

2 i

- 2. In October 12, 19 and 26, 1977, the Department caused to be suly sublished in the Roundup Record Tribune, Roundup. Montara, notice of the above Application for Beneficial Water Use Permit No. 13,648-s40A.
- 3. The Department received objections to the above Application for Beneficial Water Use Permit No. 13,648-s40A as follows:

November 15, 1977, from Mr. Lowell A. Rathbun November 28, 1977, from Mr. Nicholas T. Raths.

- 4. On January 6, 1978, the Department notified Mr. Lowell A. Rathbun that his objection was not valid inasmuch as the Applicant's points of diversion are downstream from Mr. Rathbun's claimed points of diversion therefore the Objector's prior water rights cannot be adversely affected by the granting of the applied for permit.
- 5. Mr. Lee testified that the proposed appropriation would be made by impounding Goulding Creek water in a series of five dams with a total storage capacity of 13.5 acre-feet. The dams will be on Goulding Creek and will consist of an existing 8.0 acre-foot reservoir in Section 7 and an existing 0.25 acre-foot reservoir in Section 8, and three new reservoirs consisting of two 2.0 acre-foot reservoirs and one 1.0 acre-foot reservoir in Section 18, all in Township 6 North, Range 25 East. Water will be diverted from the reservoirs by means of a pump with as yet an undetermined capacity but probably in the range of 250 gallons per minute, and used for new irrigation by means of a sprinkler system on a total of approximately 99 acres. Mr. Lee testified that Goulding Creek flows year around through their place with the possible exception of perhaps one year to his knowledge when it dried up. He further testified that water would be released from one dam to the next for their irrigation and stockwatering purposes. He testified that the impoundments would be made by excavation of pit reservoirs in the bed of Goulding Creek with the excavated material

being used for embankment fill. Mr. Lee was unable to describe in satisfactory detail what means would be provided to release or by-pass from such a structure the water required to satisfy prior rights claimed by the Objectors. Mr. Lee testified that it was not his intentions to appropriate a full irrigation supply of 267 acre-feet per annum for the 99 acres as set forth in his application but that an inch or two applied at a critical time up to 50 acre-feet per annum would assure him of a good crop of hay and pasture and would satisfy his needs.

- 6. Mr. Dahl testified that he has lived on the Roberts Loan and Cattle Company Ranch for seven years and that water in Goodling Creek has flowed by his house all that time but that occasionally Goulding Creek does dry up about 2 miles down the road. He testified that in his opinion the construction of the impoundments would improve stream flow conditions downstream because the dams would be filled during periods of high runoff or periods of non-irrigation use by prior appropriators and thus would improve the groundwater conditions for return flow to Goulding Creek.
- 7. Mr. Raths testified that his parents bought the ranch he now owns in 1907; that he has lived on the ranch all his life which is 52 years; that the first irrigation system was installed by his father in 1932 or 1933 covering about 90 acres but many times there was not a sufficient quantity of water available to irrigate that acreage, therefore over the years they improved the efficiency of the system to get better coverage and use of the water. Mr. Raths testified that of the land acquired by him over the years, that there is approximately 278 acres of irrigated land, including the original 90 acres, under ditches for which water has been appropriated for irrigation purposes but that Goulding Creek does not provide a sufficient flow to irrigate all of this acreage. Therefore they have cut back to approximately SS acres presently irrigated and in most years there is no more than enough water to irrigate that

b

there has been a wild number because of a cloudburst or spring show-meit that broadused more water than they could use. He stated that the present condition of the creek bed indicates that there is no large volume of runoff as evidenced by the absence of holes or ponds and that this condition has existed over the past decade or so. He testified that in normal years there is sufficient flow to maintain a useable irrigation head until about the middle of April or the first of May, however, he testified that he does irrigate as long as there is a useable water supply from Goulding Creek.

PROPOSED FINDINGS OF FACT

- 1. The normal flow of Goulding Creek is fully appropriated during the irrigation season.
- 2. There are unappropriated waters in Goulding Creek during the winter months, at times of heavy spring runoff from snow-melt and at other times of high intensity short duration summer storms, however, such times are relatively infrequent and unreliable and the waters are not necessarily available at times when the water can be put to the use proposed by the Applicant nor in the amount the Applicant seeks to appropriate.
- 3. The unappropriated waters could be appropriated without adverse effect to prior existing water rights if a means were provided to release or by-pass all water necessary to satisfy prior existing water rights from the source of supply, however, it is not known whether such means are economically or physically feasible. Without such means of release or by-pass the Applicant would preempt water supplies to the adverse effect of prior appropriators.
- 4. The Applicant was unprepared to testify as to the specific rate of flow or volume of water to be appropriated and was unable to testify as to what means, if any, would be provided in the proposed and existing structures to release or by-pass, in a timely manner, a sufficient rate of flow or volume of

water to satisfy prior existing water rights from the source of supply.

PROPOSED CONCLUSIONS OF LAW

- 1. Under the provisions of Section 89-880, R.C.M. 1947, a Beneficial Water Use Permit is required by the Applicant to appropriate water from the proposed source of supply.
- 2. The Objector, Nicholas T. Raths, has apparent prior existing water rights from the proposed source of supply which by law must be protected, however, the quantification and final determination of the validity of such rights must await the adjudication process mandated by Section 89-870 et seq., of the Montana Water Use Act, and any permits issued must be subject to that final determination.
- 3. The rights of prior appropriators will be adversely affected unless the proposed means of diversion provides a means whereby all waters necessary to satisfy the rights of prior appropriators may be released or by-passed.
- 4. The proposed means of diversion or construction are not adequate to show the rate and volume of water to be appropriated nor the means whereby water may be released or by-passed in a timely manner at the rate and volume necessary to protect the rights of prior appropriators from the source of supply.
- 5. The Application for Beneficial Water Use Permit No. 13,648-s40A by Roberts Loan and Cattle Company having failed to meet the criteria set forth in Section 89-885 (3) must be denied.

PROPOSED ORDER

1. The Application for Beneficial Water Use Permit No. 13,648-s40A by Roberts Loan and Cattle Company is hereby denied.

NOTICE

This is a Proposed Order and will not become final until accepted by the Administrator of the Water Resource Division of the Department of Natural Resources and Conservation. Written exceptions to the Proposed Order, if any,

.

h

8

9

10

11

12

13

14

15

16

17

18

19

20

21

- -

23

24

25

20

shall be mailed to the Department within ten (10) days after receipt of service of the Proposal for Decision upon parties herein. No extensions of time for filing exceptions will be granted. Upon receipt of any written exceptions opportunity will be provided to file briefs and to make oral arguments before the Department Hearing Examiner.

DATED this 27% day of April, 1978.

WILLIAM F. THROM HEARING EXAMINER

From Mr. 621-A New B 750 AFFICALIT OF SEPLICE (Proposed Order, STALL FOR NEWWA 53. County of Lewis and Clark Ronald J. Guse _______an employee of the Montana Department of Natural Resources and Conservation, being duly sworn on eath, deposes and says: That, on April 28 , 1978, he deposited in the United States mail, "certified mail, return receipt requested," a copy of the Proposed Order by the Department Pearing Examiner on the application by Roberts Loan and Cattle Company Application No. 13,648-\$40A , for a permit to appropriate water, addressed to each of the following persons or agencies: Certified Nos. 51496 to 51500 1. Mr. Edward A. Spidel, President, Roberts Loan and Cattle Company, P.O. Box 507, Roundup, MT 59072 (Applicant) 2. Mr. Nicholas T. Raths, P.O. Box 305, Roundup, MT 59072 Mr. Roy C. Rodeghiero, Attorney at Law, No. 1 Main Street, Roundup, MT 59072 4. Mr. Lowell A. Rathbun, 1266 Stratford Lane, Carlsbad, CA 92008 5. Messrs. Rodney M. Dahl and Robert E. Lee, Goulding Creek Route, Roundup, MT 59072 OF NATURAL RESOURCES AND CONSERVATION STATE OF MONTANA County of Lewis and Clark __, 19<u>78</u>, before me, 3 ___day of April On this Twenty Eighth_ Notary Public in and for said State, personally appeared Ronald J. Guse known to me to be the Asst. Chief, Water Rights Bureau , of the department that executed this instrument or the persons who executed the instrument on behalf of said department, and acknowledged to me that such department executed the same. IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal, the day and year in this certificate first above written. Notary Public for the State of Montana NOTARY PUBLIC for the State of Montana Residing at Residing at Hulens, Montana My Commission Expires July 16, 1980 My commission expires